DRAFT TEXT
on

SBI 65 agenda item 10(a)
SBSTA 65 agenda item 4(a)
Matters relating to adaptation
Global goal on adaptation

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Opening paras/preamble:

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling Article 7, paragraph 1, of the Paris Agreement,

Recalling Article 7, paragraph 2, of the Paris Agreement,

Recalling decisions 2/CMA.5, 3/CMA.6 and 12/CMA.7,

Recalling the safeguards set out in paragraphs 7–9 of decision 12/CMA.7,

Recalling decision 12/CMA.7, paragraph 10, in which the importance of cross-cutting considerations, including by acknowledging the contributions of children, youth, people with disabilities, Indigenous Peoples and local communities, people of African descent and migrants to adaptation, and the importance of the consideration of gender, human rights, intergenerational equity and social justice, and of participatory and fully transparent approaches, was emphasized,

Recalling decision 12/CMA.7, paragraph 31, in which it was emphasized that no single adaptation approach shall be presented as the default, superior or universally applicable pathway, and the essential role of diverse, nationally led, context-specific adaptation approaches that reflect national circumstances, priorities and needs in achieving the global goal on adaptation and strengthening global climate resilience was recognized,

Underlining that, in an era of overshoot of the 1.5 °C global warming threshold, the 1.5 °C goal is critical and efforts must be stepped up to keep it within reach and recognizing that a temperature overshoot beyond 1.5 °C makes adaptation more difficult and more expensive,

Option 1:

Reaffirming that all work under the global goal on adaptation shall be implemented in accordance with the relevant principles and provisions of the Convention and its Paris Agreement, including the principle of equity and common but differentiated responsibilities and respective capabilities, in the light of different national circumstances,

Option 2:

No text

1. *Welcomes* the launch of the first phase of the Baku Adaptation Road Map, covering 2026–2028, and the conduct of the first two workshops thereunder[1] and *expresses appreciation* to the Government of Azerbaijan for hosting the second workshop;

2. *Also expresses appreciation* to the secretariat for preparing the technical paper on targets outlined in paragraphs 9–10 of decision 2/CMA.5 and the Belém Adaptation

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[1] As per decision 12/CMA.7, para. 29. See https://unfccc.int/event/gga-workshop-under-the-baku-adaptation-road-map-mandated-event and https://unfccc.int/event/second-gga-workshop-under-the-baku-adaptation-road-map.

Indicators[2] and *notes* that the technical paper can serve as a useful input to further technical work on the Indicators, together with submissions from Parties on their experience in testing and using the Indicators and other relevant information;

Belém–Addis vision on adaptation:

Policy alignment process:

3. *Invites* Parties to submit via the submission portal[3] on a rolling basis until 30 September 2027 information on their experience of voluntarily testing and using the Belém Adaptation Indicators, including any challenges, gaps and needs;

4. *Requests* the secretariat to prepare a synthesis report on the submissions referred to in paragraph 3 above received as at 30 April 2027, to be made available prior to the sixty-sixth sessions of the subsidiary bodies (June 2027), and to prepare an updated synthesis report covering submissions received between May 2027 and September 2027, to be made available by 30 September 2027 for consideration by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its ninth session (November 2027);

5. *Also requests* the Chairs of the subsidiary bodies to organize a virtual technical dialogue for Parties to share experience in and lessons learned from the voluntary testing and use of the Belém Adaptation Indicators, including any practical challenges, data gaps, capacity constraints and needs in this regard, to be held prior to CMA 9;

6. *Further requests* the secretariat to prepare a summary report on the views expressed by Parties during the technical dialogue referred to in paragraph 5 above;

7. *Encourages* Parties to use existing forums, including the NAP Expo and UNFCCC climate weeks, to exchange experience in using the Belém Adaptation Indicators;

Technical task force:

8. *Recalls* paragraph 23 of decision 12/CMA.7, in which the subsidiary bodies were requested to undertake technical work on improving metadata and methodologies for the Belém Adaptation Indicators, to be considered by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its ninth session, including by establishing a technical task force to contribute to that work;

9. *Agrees* that the technical task force and its work are time bound and should conclude at the sixty-seventh sessions of the subsidiary bodies (November 2027);

10. *Recalls* paragraph 25 of decision 12/CMA.7 and *invites* international organizations and agencies to submit via the submission portal[4] by 30 September 2027 information on metadata and methodologies relevant to the Belém Adaptation Indicators;

11. *Requests* the secretariat to prepare a synthesis report on the submissions referred to in paragraph 10 above;

Composition:

Option 1:

12. *Decides* to establish a Party-led technical task force to contribute to the technical work on improving metadata and methodologies for the Belém Adaptation Indicators;

13. *Agrees* that the technical task force should comprise 40 technical experts, distributed in a manner that reflects the technical requirements of the work, taking into consideration the number of Belém Adaptation Indicators associated with each target under the United Arab Emirates Framework for Global Climate Resilience,[5] while ensuring balanced gender and geographical representation;

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[2] FCCC/TP/2026/4. Prepared in accordance with decision 12/CMA.7, para. 16.

[3] https://submissions.unfccc.int.

[4] https://submissions.unfccc.int.

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[5] See decision 2/CMA.5, paras. 9–10.

14. *Also agrees* that technical experts should be nominated to the technical task force by the United Nations regional groups in a manner that ensures balanced geographical representation, including least developed countries and small island developing States;

15. *Recalls* paragraphs 24–25 of decision 12/CMA.7 and *invites* relevant UNFCCC constituted bodies, international organizations and agencies to provide technical inputs, if deemed necessary, to support the improvement of metadata for the Belém Adaptation Indicators;

Option 2:

16. Decides to establish a technical task force to contribute to the technical work on improving metadata and methodologies for the Belém Adaptation Indicators;

17.

- *Agrees* that the technical task force should comprise experts nominated by the United Nations regional groups, with three experts nominated per regional group in addition to one expert nominated by the least developed countries and one by small island developing States, and *invites* the Chairs of the subsidiary bodies to select additional experts recommended by United Nations organizations and other non-Party stakeholders to ensure balanced representation of expertise across the thematic and dimensional targets under the United Arab Emirates Framework for Global Climate Resilience,[6] including expertise reflecting different knowledge systems and knowledge holders;
- *Agrees* that the technical task force should have two co-facilitators, one from a developed country Party and one from a developing country Party;

17 Alt.

- *Agrees* that the technical task force should comprise experts nominated by the United Nations regional groups, with three experts nominated per regional group in addition to one expert nominated by the least developed countries and one by small island developing States, noting that the Chairs of the subsidiary bodies are invited to select additional experts recommended by United Nations organizations and other non-Party stakeholders to ensure balanced representation of expertise across the thematic and dimensional targets under the United Arab Emirates Framework for Global Climate Resilience;[7]
- *Also agrees* that a group of 12 Party representatives should oversee and provide policy guidance for the work of the technical task force, with two representatives nominated by each United Nations regional group in addition to one representative nominated by the least developed countries and one by small island developing States, taking into account the need to ensure regional and gender balance;
- *Further agrees* that any policy guidance and implementation perspectives provided by the group of Party representatives should be provided in a manner that respects the integrity of the technical work on improving metadata and methodologies for the Belém Adaptation Indicators;

18. Recalls paragraph 24 of decision 12/CMA.7 and *agrees* that the Adaptation Committee, the Consultative Group of Experts and the Least Developed Countries Expert Group shall each designate two representatives to participate in the work of the technical task force;

19. *Recalls* paragraph 25 of decision 12/CMA.7 and *agrees* that the technical task force shall invite international organizations and agencies to support the technical work, if needed;

[6] See decision 2/CMA.5, paras. 9–10.
[7] See decision 2/CMA.5, paras. 9–10

Option 3:

20. *Decides* to establish a technical task force to contribute to the technical work on improving metadata and methodologies for the Belém Adaptation Indicators;

21. *Agrees* that the number of members of the technical task force should not exceed 30;

22. *Also agrees* that the members of the technical task force should be selected by the Chairs of the subsidiary bodies, including experts from relevant UN agencies, considering expertise across the targets under the United Arab Emirates Framework for Global Climate Resilience,[8] with regional and gender balance and inclusion of Indigenous Peoples ensured in its composition;

Option 4:

23. *Requests* the Adaptation Committee to lead the technical work on improving metadata and methodologies for the Belém Adaptation Indicators in collaboration with the Least Developed Countries Expert Group, the Consultative Group of Experts, the Standing Committee on Finance and other relevant constituted bodies, building on its existing mandate and expertise, and drawing upon the necessary expertise when needed;

24. *Requests* the Adaptation Committee to develop a knowledge product by 31 May 2027 that sets out a range of metadata and methodology options relevant to the voluntary use of the Belém Adaptation Indicators and takes into account different national circumstances, data availability and capacities;

Outcomes:

25. *Agrees* that the outputs of the technical task force are technical, voluntary and non-prescriptive in nature and shall constitute knowledge products intended to support the voluntary application of the Belém Adaptation Indicators, consistently with paragraphs 7–9 of decision 12/CMA.7;

26. *Requests* the technical task force to develop metadata factsheets and methodological guidance for each of the 59 Belém Adaptation Indicators and to prepare a technical report containing recommendations for their voluntary application and for addressing methodological gaps and areas requiring further technical work beyond CMA 9, as well as summarizing lessons learned from Parties' experience in testing the Indicators, as contained in the submissions received referred to in paragraph 3 above;

27. *Also requests* the technical task force to differentiate its outputs according to the level of methodological maturity of each Indicator, identifying those Indicators for which methodologies are available or partially available, and to provide recommendations on steps required to advance the development of methodologies where needed;

28. *Further requests* the technical task force to submit to the secretariat its final technical outputs referred to in paragraphs 26–27 above at least four weeks prior to CMA 9;

29. *Also requests* the secretariat to compile the knowledge products referred to in paragraph 25 above for consideration by the subsidiary bodies at their sixty-sixth sessions;

30. *Further requests* the secretariat to establish and maintain a publicly accessible repository of metadata factsheets, methodological guidance and related technical documentation developed as part of the work of the technical task force;

Modalities:

31. *Requests* the technical task force to prepare a workplan covering its work on the development of metadata and methodologies relevant to the Belém Adaptation Indicators, to be presented during a virtual event in April 2027;

32. *Also requests* the technical task force to make available interim outputs of its work prior to the sixty-sixth sessions of the subsidiary bodies, including information on its

[8] See decision 2/CMA.5, paras. 9–10.

preliminary findings, and challenges and gaps faced, and *invites* Parties to provide guidance and feedback on its work within the agreed mandate;

33. *Further requests* the secretariat, under the guidance of the Chairs of the subsidiary bodies, to hold an event during the sixty-sixth sessions of the subsidiary bodies for the technical task force to present the preliminary findings of its work, as well as challenges and gaps faced, and solicit feedback thereon from Parties and other stakeholders;

34. *Agrees* that the technical task force shall conduct its work primarily by virtual means of communication, including through meetings and other modalities;

Baku Adaptation Road Map:

35.

Option 1:

Recalls paragraph 28(a)–(d) and paragraph 29 of decision 12/CMA.7, and *affirms* that all work under the Baku Adaptation Road Map shall be guided by paragraph 28, and all of its elements, including aligning adaptation action with adequate adaptation responses in the context of the temperature goal of the Paris Agreement, and paragraph 29 of decision 12/CMA.7;

Option 2:

Reaffirms that the Baku Adaptation Road Map should bring coherence to the UNFCCC adaptation architecture and avoid duplication of work, as well as strengthen cooperation and knowledge-sharing among a broad range of actors, and focus on how Parties can operationalize the United Arab Emirates Framework for Global Climate Resilience;

36.

Option 1:

Invites Parties to submit via the submission portal[9] by 31 March 2027 views on the subsequent workshops to be held under the Baku Adaptation Road Map in 2027–2028 and *requests* the Chairs of the subsidiary bodies to consider the views in organizing of each subsequent workshops;

Option 2:

No text

37.

Option 1:

Agrees that the topics of the workshops will be selected on the basis of the submissions received in response to the invitation in paragraph 30 of decision 12/CMA.7,[10] which the following topics have been proposed:

(a) Means of implementation, in line with paragraph 28(d) of decision 12/CMA.7;

(b) Reviewing overall progress towards the global goal on adaptation as part of the second global stocktake;

(c) Paragraph 28(a) of decision 12/CMA.7;

Option 2:

Agrees that means of implementation will remain a cross-cutting element during all workshops held under the Baku Adaptation Road Map;

Option 3:

No text

[9] https://submissions.unfccc.int/

[10] Available at: https://submissions.unfccc.int/ search 'global goal on adaptation'

38. *Encourages* the Chairs of the subsidiary bodies, in organizing the workshops to be held under the Baku Adaptation Road Map in 2027–2028, to explore the use of modalities that facilitate meaningful exchanges between Parties and a diverse range of stakeholders as referred to in paragraph 26 of decision 12/CMA.7, that are regionally balanced, and to ensure they are held in hybrid format;

39. *Requests* the Chairs of the subsidiary bodies to prepare and publish a concept note and agenda for each workshop held under the Baku Adaptation Road Map at least four to eight weeks in advance of each workshop to provide adequate time for Parties and observers to prepare for engaging therein;

40.

Option 1:

Requests the Chairs of the subsidiary bodies to prepare, with the support of the secretariat, an annual report containing a factual summary of the discussions held at the two workshops convened each year during the first phase of the Baku Adaptation Road Map for consideration at the subsequent session of the subsidiary bodes;

Option 2:

No text

41.

Option 1:

Requests the Chairs of the subsidiary bodies to prepare, with the support of the secretariat, a report upon the conclusion of the first phase of the Baku Adaptation Road Map to include all outputs published during of that phase for consideration at CMA 10 (November 2028);

Option 2:

No text

Option 1:

Decides that the technical paper referred to in paragraph 29 of decision 12/CMA.7 shall analyze how risks, impacts, vulnerabilities, adaptation needs, adaptive capacity gaps, adaptation options and costs evolve in the context of the temperature goal of the Paris Agreement and under higher warming trajectories across all regions;

Option 2:

Decides that the technical paper referred to in paragraph 29 of decision 12/CMA.7 should include a synthesis of the discussions held at the workshops under the Baku Adaptation Road Map, a compilation of implementation practices shared by Parties during the workshops, a map of coherence and forward-looking recommendations for subsequent phases of the Road Map;

Option 3:

No text

42.

Option 1:

Agrees that the outputs of the first phase of the Baku Adaptation Road Map should serve as input to the technical assessment component of the second global stocktake;

Option 2:

No text

Second global stocktake:

43. *Affirms* that progress towards achieving the global goal on adaptation should contribute to the second global stocktake in line with Article 7, paragraph 14, of the Paris Agreement, taking into account all elements of Article 7, paragraph 1, including in the

synthesis report referred to in paragraph 23(b) of decision 19/CMA.1 and relevant constituted body reports as referred to in paragraph 24 of decision 19/CMA.1;

44. *Agrees* that the targets under the United Arab Emirates Framework for Global Climate Resilience should serve as a lens through which to structure adaptation information from the agreed sources as outlined in decision 19/CMA.1;

45. *Invites* Parties, recalling paragraph 22 of decision 3/CMA.6, to include information relating to the targets under the United Arab Emirates Framework for Global Climate Resilience and the Belém Adaptation indicators in their reporting, including their second biennial transparency reports, to serve as input to the technical phase of the second global stocktake;

46. *Agrees* that the adaptation component of the second global stocktake, including the aggregation and synthesis of information, should not be limited to information relating to the United Arab Emirates Framework for Global Climate Resilience and the Belém Adaptation Indicators but also draw on a broader range of information to facilitate understanding of whether adaptation efforts are adequately responding to evolving risks, impacts, vulnerabilities and needs in the context of different warming increments of the Paris Agreement temperature goal, in accordance with Article 7, paragraph 1, of the Paris Agreement;

Terms of Reference for the review of the UAE Framework:

47. *Decides* to initiate consideration of the development of the terms of reference for the review of the United Arab Emirates Framework for Global Climate Resilience;[11]

48. *Invites* Parties and observers to submit via the submission portal[12] by 31 March 2027 views on the scope of the terms of reference for the review of the United Arab Emirates Framework for Global Climate Resilience;

49. *Requests* the secretariat to compile and synthesize the submissions referred to in paragraph 48 above to be published prior to the sixty-sixth sessions of the subsidiary bodies;

Means of implementation/Adaptation finance:

Option 1:

No text.

Option 2:

50. *Recognizes* that means of implementation, including financial, technology transfer and capacity-building support, and other enabling conditions are essential for accelerating the implementation of adaptation action;

51. *Notes* that progress towards at least tripling adaptation finance by 2035[13] will be considered under the climate finance work programme referred to in paragraph 54 of decision 1/CMA.7;

52. *Stresses* that the voluntary application of the Belém Adaptation Indicators and reporting thereon shall not be a prerequisite for access to finance;

Option 3:

53. *Recalls* paragraph 34 of decision 12/CMA.7 and paragraph 53 of decision 1/CMA.7, in which efforts were called for to at least triple adaptation finance by 2035 in the context of decision 1/CMA.6, including paragraph 16 thereof, and developed country Parties were urged to increase the trajectory of their collective provision of climate finance for adaptation to developing country Parties;[14]

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[11] As per decision 12/CMA.7, para. 33.
[12] https://submissions.unfccc.int/
[13] As per decision 1/CMA.7, para. 53.
[14] See also decision 12/CMA.7, para. 34.

54. *Also recalls* Article 9, paragraph 1, and Articles 10–11 of the Paris Agreement and paragraphs 17–19 of decision 12/CMA.7, in which the Global Environment Facility, the Green Climate Fund and the Adaptation Fund were invited to support developing countries in implementing the United Arab Emirates Framework for Global Climate Resilience;

55. *Further recalls* paragraph 8 of decision 1/CMA.6;

56. *Recognizes* that progress towards the global goal on adaptation cannot be separated from progress towards the provision of support and that developing country Parties require means of implementation to translate adaptation plans into implementation of action and strengthen adaptive capacities in the context of making progress towards achieving the Paris Agreement temperature goal;

57. *Stresses* that adaptation finance must be adequate, predictable, accessible and grant-based;

58. *Notes with concern* that tripling the Glasgow Climate Pact target of USD 40 billion would meet only 29 per cent of developing country needs by 2035 according to the United Nations Environment Programme *Adaptation Gap Report 2026*[15] and that the tripling is a floor rather than a ceiling;

59. *Stresses* the urgent need for the mandate on tripling adaptation finance by 2035[16] to be delivered on in full, with developed country Parties providing finance in accordance with Article 9, paragraph 1, of the Paris Agreement;

60. *Emphasizes* that provision of international public climate support remains the primary and indispensable driver of adaptation action in developing countries and should not be subject to conditionalities, including linkages to private sector participation, domestic policy environments or budgetary allocations of developing countries;

61. *Stresses* that the effective operationalization of the Belém Adaptation Indicators depends on the provision by developed country Parties of adequate and scaled-up means of implementation, including financial, technology transfer and capacity-building support, including for testing and applying the Indicators;

62. *Recognizes* that a common understanding of the reference level and of the methodologies for monitoring and reporting is necessary for transparency, predictability and effective review;

63. *Decides* that the tripling of adaptation finance by 2035[17] should take as its baseline the commitment to doubling adaptation finance to USD 40 billion per year by 2025, meaning that the tripling should amount to at least USD 120 billion per year by 2035;

63 Alt. Decides to undertake the following actions with a view to determining the baseline, quantum, sources, trajectory and tracking methodology:

(a) Inviting Parties and observers to submit via the submission portal[18] by XX views on:

(i) Options for the reference level and base year;

(ii) The scope of finance to be counted, including the treatment of public and private finance, finance provided and mobilized, financial instruments and grant-equivalent accounting;

(iii) Methodologies for attributing multilateral outflows to developed country Parties and avoiding double counting thereof;

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[15] Available at: https://www.unep.org/en/publications/report/adaptation-gap-report-2026

[16] Decision 12/CMA.7, para. 53.

[17] As per decision 12/CMA.7, para. 53.

[18] https://submissions.unfccc.int/

(iv) Monitoring and reporting arrangements, including under the enhanced transparency framework under the Paris Agreement and biennial communications referred to in Article 9, paragraph 5, of the Agreement;

(v) Linkages with paragraph 16 of decision 1/CMA.6 and the Baku Adaptation Road Map;

(b) Requesting the secretariat to prepare a technical paper on options for the reference level and methodologies, including the quantitative implications of each option for consideration by XX;

(c) Requesting the secretariat, subject to the availability of resources, to hold a workshop in conjunction with SB 66 (June 2027) for participation by Parties, the Standing Committee on Finance, the Adaptation Committee, the operating entities of the Financial Mechanism, the Adaptation Fund, multilateral development banks and observers, and to prepare a summary report thereon;

64. *Decides* that the tripling of adaptation finance will be operationalized under the global goal on adaptation, with progress tracked under the Baku Adaptation Road Map;

65 Alt. Requests the Standing Committee on Finance to include in its biennial report on collective progress towards achieving all elements of decision 1/CMA.6,[19] starting in 2028, information on progress in relation to the tripling of adaptation finance and recommendations for common methodologies for tracking adaptation finance, including flows aligned with the targets under the United Arab Emirates Framework for Global Climate Resilience;

65. *Encourages* developed country Parties to provide, in their next biennial transparency reports and biennial communications referred to in Article 9, paragraph 5, of the Paris Agreement, disaggregated information on adaptation finance and their plans for increasing their provision thereof by 2035;

Standard budget clauses:

66. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraphs xx, xx and xx above;

67. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.]

[19] See decision 1/CMA.6, para. 30.